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UNITED STATES DISTRICT COURT **DISTRICT OF NEVADA**

Case No. 2:09-CV-00588-KJD-RJJ

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10 STEPHEN P. QUINN,

11 Plaintiff,

12 v.

13 JAMES THOMAS, et al.,

14 Defendants.

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Presently before the Court is Defendant Kai Degner's Motion for Summary Judgment (#118). Plaintiff filed an Opposition (#126) to which Defendant filed a Reply (#127).

<u>ORDER</u>

I. Background

Plaintiff Stephen P. Quinn ("Quinn") brought the present action against Defendant Kai Degner in state court. Las Vegas Metropolitan Police Department ("LVMPD"), a previous Co-Defendant, subsequently filed a petition to remove the case on March 30, 2009. Plaintiff's Amended Complaint brings a 42 U.S.C. § 1983 claim against Defendant for an alleged violation of his constitutional right to privacy. Additionally, the complaint brings state law claims for tortious invasion of privacy, intentional infliction of emotional distress, and punitive damages.

The allegations in the complaint center around the private investigation of Plaintiff, which was performed by Co-Defendant James Thomas ("Thomas"). Plaintiff learned of Thomas's

investigation through discovery in a separate, state court lawsuit in the Eighth Judicial District Court, Case Number A519586. Plaintiff brought that lawsuit against Jeffrey Guinn ("Guinn") for defamation. During the course of the defamation lawsuit, Guinn had requested that Thomas perform the investigation of Plaintiff.

Plaintiff's present complaint raises issue with several methods employed by Thomas in the investigation, but the only issue relevant to the present motion is Thomas and Guinn's obtaining of Plaintiff's personal information. Thomas, a retired LVMPD officer, averred in his deposition that he obtained confidential criminal history and other personal information about Plaintiff from a friend working at LVMPD. Using this and other information he gathered personally, Thomas compiled and submitted investigative reports to Guinn. These reports included Plaintiff's social security number and a summary of Plaintiff's criminal history.

LVMPD's Office of Internal Affairs performed an internal investigation showing that Officer Paul Osuch had provided private "SCOPE" information¹ to a private investigator. Defendant, an officer employed by LVMPD, also admittedly ran a SCOPE report on Plaintiff on October 2, 2006, during which time an open investigation on Plaintiff did not exist. Plaintiff alleges that Defendant was involved in the improper investigation of Plaintiff and disseminated private SCOPE information about Plaintiff to Guinn and potentially others.

II. Standard for Summary Judgment

Summary judgment may be granted if the pleadings, depositions, answers to interrogatories, and admissions on file, together with affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter of law. See, Fed. R. Civ. P. 56(c); see also, Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986). The moving party bears the initial burden of showing the absence of a genuine issue of material fact. See, Celotex, 477 U.S. at 323.

¹SCOPE reports are private records, generally used by law enforcement, of an individual's personal information, including birth date, social security number, and criminal history.

The burden then shifts to the nonmoving party to set forth specific facts demonstrating a

1 2 genuine factual issue for trial. See, Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 3 587 (1986); Fed. R. Civ. P. 56(e). "[U]ncorroborated and self-serving testimony," without more, will not create a "genuine issue" of material fact precluding summary judgment. Villiarimo v. Aloha 4 Island Air, Inc., 281 F.3d 1054, 1061 (9th Cir. 2002). Summary judgment shall be entered "against a 5 6 party who fails to make a showing sufficient to establish the existence of an element essential to that 7 party's case, and on which that party will bear the burden of proof at trial." Celotex, 477 U.S. at 322.

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III. Analysis

A. 42 U.S.C. § 1983 Claim

A section 1983 individual capacity claim seeks to hold a state or municipal officer liable for actions he/she takes under color of state law. See Kentucky v. Graham, 473 U.S. 159, 165 (1985). Section 1983 is not itself a source of substantive rights, but merely the procedural vehicle by which to vindicate federal rights elsewhere conferred. See Albright v. Oliver, 510 U.S. 266, 273 (1994). To survive summary judgment under § 1983, a plaintiff must show that the defendant: (1) acted under color of state law, and (2) deprived the plaintiff of a federal or constitutional right. See McDade v. West, 223 F.3d 1135, 1139 (9th Cir. 2000). "The purpose of § 1983 is to deter state actors from using the badge of their authority to deprive individuals of their federally guaranteed rights." Id.

In the present case, Plaintiff alleges that Defendant violated his constitutional right to privacy by obtaining and publicly disclosing Plaintiff's private information, specifically his social security number. A person has a privacy interest in avoiding the public disclosure of personal matters. See In re Crawford, 194 F.3d 954, 948-49 (9th Cir. 1999) (holding that "the indiscriminate public disclosure of SSN's, especially when accompanied by names and addresses, may implicate the constitutional right of informational privacy") (emphasis added). However, courts have expressed "grave doubts as to the existence of a constitutional right of privacy in the nondisclosure of personal information,' especially where 'the information is collected by the Government but not disseminated

publically." <u>Arakawa v. Sakata</u>, 133 F.Supp. 2d 1223, 1228 (D. Haw. 2001) (quoting <u>American Federation of Govt. Employees v. Dept. of Housing and Urban Development</u>, 118 F.3d 786, 791 (D.C.Cir 1997)); <u>see also Nelson v. Nat. Aeronautics and Space Admin.</u>, 568 F.3d 1028, 1048 (9th Cir. 2009) (quoting <u>American Federation of Govt. Employees</u> in noting that there is no known case "in which a court has found a violation of the constitutional right to privacy where the government has collected, but not disseminated, the information").

Here, neither party disputes that Plaintiff has a privacy interest in avoiding the public disclosure of his private information. However, Plaintiff's § 1983 claim must fail as a matter of law because Plaintiff has provided no evidence supporting that Defendant disclosed Plaintiff's private information to anyone, let alone to the public. After multiple discovery extensions, Plaintiff has failed to submit affidavits or any other type of evidence supporting the assertion that Defendant disseminated any private information obtained in the SCOPE report. In contrast, Defendant has submitted affidavits supporting the following factual contentions: (1) Guinn never requested that Defendant investigate or run Plaintiff's private information (#119, Guinn Dep. 24:20-25, 26:2-4, 32:5-18, 36:2-12), (2) Defendant never provided Guinn with any special treatment or disclosed Plaintiff's personal information to anyone, including to Guinn and Thomas (#119, Degner Dep. 95:21-96:12, 95:12-20; Thomas Dep. 4:21-5:14), and (3) a LVMPD internal affairs investigation found that Defendant did not disseminate any of Plaintiff's private information (#119, McMahill Dep. 52:4-5; Degner Dep. 54:4-18). Plaintiff's unsubstantiated allegations are not sufficient to establish a genuine issue of material fact and therefore, Plaintiff's § 1983 claim fails as a matter of law. See Forrestberg v. Pacific Northwest Bell, Tel. Co., 840 F.2d 1409, 1419 (9th Cir. 1988) (holding that pure conclusory allegations with no concrete particulars or evidence are insufficient to avoid summary judgment).

B. Tortious Invasion of Privacy

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The Supreme Court of Nevada recognizes four branches of the tort of invasion of privacy, which are: "(1) unreasonable intrusion upon the seclusion of another; (2) appropriation of the name

or likeness of another; (3) unreasonable publicity given to private facts; and (4) publicity unreasonably placing another in false light before the public." People for the Ethical Treatment of Animals (PETA) v. Berosini, 110 Nev. 78, 867 P.2d 1121, 1130 (1994). Here Plaintiff alleges causes of action under both intrusion upon the seclusion of another and public disclosure of private facts.

1. Intrusion upon the Seclusion of Another

Plaintiff's intrusion of seclusion claim fails as a matter of law. To recover for the tort of intrusion, a plaintiff must demonstrate the following: "1) an intentional intrusion (physical or otherwise); 2) on the solitude or seclusion of another; 3) that would be highly offensive to a reasonable person." Id. at 1279. Not every invasion of a plaintiff's personal space will permit recovery. "In order to have an interest in seclusion or solitude which the law will protect, a plaintiff must show that he or she had an actual expectation of seclusion or solitude and that that expectation was objectively reasonable." Id.

Here, Plaintiff has alleged that Defendants, including Defendant Degner, intruded upon Plaintiff's seclusion by conducting surveillance of Plaintiff and his family and acquaintances, and that Defendant Degner unreasonably disclosed private information about Plaintiff. Plaintiff's intrusion of seclusion claim fails as a matter of law as Plaintiff fails to provide the Court with any evidence of Defendant's involvement in either of these acts. While Plaintiff's complaint and opposition are rife with allegations of improper surveillance and dissemination of private information involving Defendant, Plaintiff again relies purely on allegations and leaps in logic to establish that Defendant engaged in these illegalities. As there is no evidentiary basis to support this cause of action, the Court need not examine whether or not the purported violations are "highly intrusive to a reasonable person" or "intentional." The Court finds that Plaintiff has failed to establish a genuine issue of material fact with respect to his intrusion claim and therefore, the claim must fail as a matter of law.

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2. Public Disclosure of Private Facts

"To maintain a cause of action for public disclosure of private facts one must prove that a public disclosure of private facts has occurred which would be offensive and objectionable to a reasonable person of ordinary sensibilities." Montesano v. Donrey Media Group, 668 P.2d 1081, 1084 (Nev. 1983). To make a public disclosure, one must do more than communicate private information to a single person or a small group of individuals. Kuhn v. Account Control Tech., Inc., 865 F.Supp 1443, 1448 (D.Nev. 1994) (quoting Restatement 2d (Second) of Torts §652D (1977)). Therefore, because the invasion of privacy tort protects against public disclosure, the person making the disclosure must do so through public means. According to Restatement 2d of Torts §652, "One who gives publicity to a matter concerning the private life of another is subject to liability to the other for invasion of his privacy, if the matter publicized is of a kind that (a) would be highly offensive to a reasonable person, and (b) is not of legitimate concern to the public."

Here, Plaintiff again fails to establish that his private information was publicly disclosed by any of the Defendants, let alone by Defendant Degner. Plaintiff provides no evidentiary basis to support that Defendant disseminated any of Plaintiff's private information to anyone. As mere allegations and speculations are insufficient to overcome summary judgment, the Court finds that Plaintiff's public disclosure of private facts claim fails as a matter of law.

C. Intentional Infliction of Emotional Distress

A plaintiff who seeks to make an intentional infliction of emotional distress (IIED) claim must establish "(1) extreme and outrageous conduct with either the intention of, or reckless disregard for, causing emotional distress, (2) the plaintiff's having suffered severe or extreme emotional distress and (3) actual or proximate causation." Star v. Rabello, 625 P.2d 90, 92 (Nev. 1981).

Nevada courts look to the Restatement 2d (second) of Torts for guidance in interpreting IIED claims.

See, e.g., Id. at 92; Olivero v. Lowe, 995 P.2d 1023, 1027 (Nev. 2000). According to Restatement 2d (second) of Torts § 46, cmt. d, behavior that is "tortious or even criminal" is not necessarily extreme and outrageous. "Liability has been found only where the conduct has been so outrageous in

character, and so extreme in degree, as to go beyond all possible bounds of decency, and to be regarded as atrocious, and utterly intolerable in a civilized community." <u>Id.</u>

Here, Plaintiff again alleges that Defendant disseminated Plaintiff's private information and participated in the surveillance of Plaintiff. This claims fails to establish any of the requisite elements for an IIED claim. First, Plaintiff does not establish that Defendant participated in any of the alleged violations. Without having participated in the conduct that forms the basis of Plaintiff's IIED claim, Defendant's non-existent conduct cannot be considered extreme or outrageous.

Second, even assuming *arguendo* that Plaintiff did establish that Defendant participated in the surveillance of Plaintiff, Plaintiff was not aware of the surveillance activities when they took place (#88, p. 7, ¶31). It was only afterwards that Plaintiff learned about Defendant Thomas's surveillance. In the court decisions that have held defendants liable for IIED, the plaintiff was cognizant of the extreme and outrageous behavior while it was taking place. See e.g., Star, 625 P.2d at 92; Branda v. Stanford, 637 P.2d 1223, 1224-25 (Nev. 1981). In the instant action, however, Plaintiff was not contemporaneously aware of any surveillance activities of any of the Defendants.

Third, Plaintiff has not sufficiently established that he has suffered severe emotional distress. "[T]he less extreme the outrage the more appropriate it is to require evidence of physical injury or illness from the emotional distress." Alam v. Reno Hilton Corp., 819 F.Supp. 905, 911 (D.Nev. 1993). Plaintiff needed to submit evidence of physical injury or illness. The only piece of evidence submitted with respect to Plaintiff's emotional distress is an affidavit, wherein Plaintiff avers that he has experienced "extreme anxiety, constant fear for [his] family's safety, paranoia, and depression." (#38, Exhibit 5, ¶9). The Nevada Supreme Court rejected a similar claim where the plaintiff did not seek medical or psychiatric help and did not provide objectively verifiable evidence of emotional distress. Miller v. Jones, 970 P.2d 571, 577 (Nev. 1998). The Miller court held that the district court properly granted summary judgment because of this lack of evidence. Id. Here, like the plaintiff in Miller, Plaintiff did not seek medical or psychiatric help, nor did he provide objectively verifiable evidence of his emotional distress.

Finally, even if Plaintiff had properly established that Defendant participated in the surveillance of Plaintiff and dissemination of Plaintiff's private information, as the Court stated in its previous Order (#101), this alleged conduct would not cross the necessary threshold to extreme and outrageous behavior. The Court finds that Plaintiff failed to establish any requisite elements of IIED and therefore, Plaintiff's IIED claim fails as a matter of law.

D. Punitive Damages

In Nevada, punitive damages may be awarded "where it is proven by clear and convincing evidence that the defendant has been guilty of oppression, fraud or malice, express or implied." N.R.S. 42.005. The language of N.R.S. 42.005 "plainly requires that a defendant act with a culpable state of mind" Countrywide Home Loans, Inc. v. Thitchener, 192 P.3d 243, 255 (Nev. 2008). Therefore, the conduct, "at a minimum, must exceed mere recklessness or gross negligence." Id.

Here Plaintiff has offered no evidence of oppression, fraud, or malice to support a finding for punitive damages. Plaintiff has not sufficiently established that Defendant even engaged in any improper or illegal activity, let alone established by clear and convincing evidence that he engaged in these activities with a sufficiently culpable state of mind. Because Plaintiff has not demonstrated with clear and convincing evidence that Defendant was guilty of oppression, fraud, or malice, the Court finds that Plaintiff's claim for punitive damage fails as a matter of law.

IV. Conclusion

Accordingly, IT IS HEREBY ORDERED that Defendant's Motion for Summary Judgment (#118) is **GRANTED**.

DATED this 8th day of August 2011.

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Kent J. Dawson

United States District Judge